## ORDINANCE NO. 73

AN ORDINANCE OF THE BOARD OF DIRECTORS OF THE MIDWAY CITY SANITARY DISTRICT OF ORANGE COUNTY, CALIFORNIA, ADJUSTING USER FEE RATES FOR RESIDENTIAL SOLID WASTE SERVICES AND ADOPTING FINDINGS RELATED THERETO.

**WHEREAS**, pursuant to the Sanitary District Act of 1923, Health & Safety Code §§ 6400 et seq., the Midway City Sanitary District ("District") has the authority to acquire, plan, construct, reconstruct, alter, enlarge, lay, renew, replace, maintain, and operate garbage dumpsites and garbage collection and disposal systems, and to adopt ordinances and regulations relating to the provision of solid waste services and facilities; and

**WHEREAS**, Health & Safety Code Section 5470 et seq. further authorizes the District to adopt fees and charges for the solid waste services and facilities furnished by the District; and

WHEREAS, the District provides curbside solid waste collection services (Curbside Container Service) and related programs to owners and tenants of single-family dwellings, dwelling units within small multi-family residential facilities, and certain other users within the District; and

**WHEREAS**, the District intends to ensure that sufficient revenues are collected to adequately manage, operate, and maintain its solid waste facilities and equipment and to continue to provide Curbside Container Service and related programs to District residents and residential property owners; and

WHEREAS, pursuant to the requirements of Proposition 218 adopted by the voters of the State of California in November 1996, the District's consultant and staff have identified the operational costs and revenue requirements of the District, and have identified the appropriate users' fees adjustments to cover said operational costs and capital costs of the District; and

WHEREAS, pursuant to the requirements of Proposition 218 the District provided notice of the proposed users' fee adjustments to the record owners of each parcel upon which the fees are proposed for adjustment, as well as to all real property tenants directly responsible for solid waste users' fee bills, setting a public hearing for June 21, 2022, and describing the basis upon which the amount of the proposed adjustments were calculated and the reasons for the proposed adjustments in fees; and

WHEREAS, on June 21, 2022, the Board of Directors conducted the public hearing provided for in the Proposition 218 Notice, at which time the Board of Directors heard all objections and protests to the proposed adjustments in solid waste users' fees; and

WHEREAS, the Board of Directors has considered all of the valid written protests received in opposition to the proposed users' fees adjustments, totaling 13, which failed to constitute a majority of the record owners of the 19,766 parcels subject to the District's

residential solid waste services.

**NOW, THEREFORE,** the Board of Directors of the Midway City Sanitary District does hereby ordain as follows:

**SECTION 1. FINDINGS.** The Board of Directors of the Midway City Sanitary District hereby makes the following findings:

- A. The District charges a solid waste service fee to the owners of parcels located in the District that receive Curbside Container Service from the District.
- B. On July 2, 1996, the District's Board of Directors adopted Ordinance No. 54 establishing solid waste service fee charges for residential solid waste services, electing to have said charges collected on the tax rolls, directing the General Manager to prepare and file a report of said charges, and directing the Secretary of the District to publish notice of the filing of the report.
- C. On June 17, 1997, the District's Board of Directors adopted Ordinance No. 57 establishing residential solid waste service fee charges for solid waste services for Reorganization Area No. 141.
- D. On August 2, 2005, the District's Board of Directors adopted Ordinance No. 64, amending Ordinance No. 54 and Ordinance No. 57 and adjusting the user fees established in those ordinances. Pursuant to Ordinance No. 54, user fees were established as a uniform not-to-exceed sum and were to be implemented incrementally over six fiscal years. The scheduled fee adjustment for Fiscal Year 2006-2007 was implemented; however, the Board of Directors subsequently determined not to implement the remaining scheduled fee adjustments provided for in Ordinance No. 64.
- E. The Cal-EPA Air Resources Board has adopted stringent air quality regulations that require the District to maintain its solid waste collection fleet with costly trucks and equipment that use alternative fuels or that otherwise emit less pollutants into the air.
- F. The District is obligated by AB 939 of 1989 (Public Resources Code Sections 40,000 et seq.) to implement plans for solid waste source reduction, reuse, and recycling (including composting) to meet specified achievement milestones.
- G. SB 1383, the Short-lived Climate Pollutant Reduction Act of 2016, requires the California Department of Resources Recycling and Recovery (CalRecycle) to develop regulations to reduce organics in landfills as a source of methane. The regulations place requirements on multiple entities including the District and residential households to support achievement of Statewide Organic Waste disposal reduction targets.
- H. SB 1383 further requires the District to implement programs for recycling of organic material, including food waste.
- I. Solid waste service fees for residential units have not been adjusted since 2006. Due to inflation, government mandates, and population changes, the cost for the District to provide solid waste services has increased since fees were last adjusted.
- J. The District's consultant, IB Consulting, LLC, conducted a comprehensive Rate Study, which analyzed the District's costs to provide solid waste services and

identifies the estimated funds necessary to operate, maintain, replace and upgrade the District's solid waste collection system, equipment, and facilities and to maintain adequate reserves. The District's consultant has recommended that the District continue to allocate charges to properties that utilize Curbside Container Service based on units of service (or "EDUs").

- K. The Rate Study also analyzed the District's cost to service additional solid waste carts requested by users of the District's Curbside Container Service and estimated the charge per each additional cart necessary for the District to recover such costs.
- L. The Board of Directors has received the study from IB Consulting, LLC.
- M. The Board of Directors has determined the following with regard to the users' fees and charges for solid waste service established by this Ordinance: (i) the fees and charges are not imposed as a condition of approval of a development project, as defined in California Government Code section 66001; (ii) the fees and charges are established upon a rational basis between the fees charged each customer and the service provided to each customer; (iii) the revenues derived from the fees and charges do not exceed the estimated reasonable cost to provide the capital facilities, equipment and solid waste services for which they are levied; (iv) the revenues derived from the fees and charges shall not be used for any other purpose than that for which the fees and charges are imposed; (v) the fees and charges do not exceed the proportional cost of the solid waste service attributable to each consumer; (vi) the fees and charges are imposed on solid waste services which are provided to the consumer; and (vii) the fees and charges are not levied for general governmental services.
- N. The Board of Directors has determined that the rates established by this Ordinance are appropriate, represent the estimated revenue needed to adequately finance the operations, capital improvements, equipment, and debt obligations for the District for the next five years, and will not cause the revenues derived from the fees to exceed the estimated reasonable cost to provide the capital facilities, equipment, and solid waste services for which the fees are levied.
- O. The adoption of this Ordinance and the establishment of such users' fees is statutorily exempt under the California Environmental Quality Act ("CEQA") pursuant to the provisions of Public Resource Code section 21080(b)(8) and Section 15273 of the CEQA Guidelines because, (i) the increased rates and charges are for the purpose of meeting operational and maintenance expenses of the solid waste collection system, meeting financial reserve requirements and needs, and obtaining funds for capital projects and equipment purchases necessary to maintain solid waste collection service within the District, and (ii) the rates and charges constitute the creation of funding mechanism/other governmental fiscal activity which does not involve any commitment to any specific project which may result in a potentially significant physical impact on the environment.

<u>SECTION 2.</u> SOLID WASTE SERVICE FEE ADJUSTMENTS. Based on the Rate Study prepared by IB Consulting, LLC, and pursuant to the provisions of Health and Safety Code Section 5471, the solid waste service fees established by Subsection B of Section 2 of Ordinance No. 54 and Subsection B of Section 1 of Ordinance No. 57, and as adjusted pursuant to Subsection B of Section 2 of Ordinance No. 64, are hereby adjusted as follows:

A. The owner of each parcel of land requesting or required to receive Curbside Collection Service from the District shall pay an annual solid waste collection fee in the following amounts for each unit of service ("EDU"):

	Annual Curbside Solid Waste Collection Fees						
	FY 2022/23	FY 2023/24	FY 2024/25	FY 2025/26	FY 2026/27		
Per EDU	\$189.99	\$195.69	\$201.57	\$207.62	\$213.85		

B. In addition to the fee charged pursuant to Subsection A, above, the owner of each parcel of land requesting the District to provide and service solid waste carts in addition to the solid waste carts provided as part of the basic Curbside Collection Service shall pay an annual fee in the following amounts for each such additional cart:

	Annual Additional Solid Waste Cart Fees							
	FY 2022/23	FY 2023/24	FY 2024/25	FY 2025/26	FY 2026/27			
Per Cart	\$36.96	\$38.07	\$39.22	\$40.40	\$41.62			

**SECTION 3. COLLECTION**. Pursuant to Health and Safety Code § 5473, the Board of Directors has elected to collect the District's fees on the County Tax Roll and the County Tax Collector is authorized and ordered to make said collections in accordance with the terms and conditions of agreements between the County of Orange and the District. The General Manager is further directed to take all necessary action to submit the charges for the applicable fiscal year to the County Tax Collector in the amounts of each parcel as delineated pursuant to the report required under Health & Safety § 5473.1.

## **SECTION 4. EXEMPTIONS AND APPEALS.**

- A. The fees adjusted pursuant to this Ordinance shall apply to all owners of properties served by the District, and no exception shall be provided for properties otherwise deemed exempt from the payment of taxes or assessments by provisions of the State Constitution or statute, including properties owned by certain other public agencies or tax exempt organizations.
- B. It is the intent of the District that the legal owner(s) of parcels of real property, otherwise subject to the levy and payment of the solid waste fees, as prescribed herein, be relieved, in whole or in part, from the payment of said fees, in certain circumstances and under conditions prescribed herein, and be entitled to either a rebate or a refund with respect to fees paid, provided an inequity is established or a billing error is proven. The owner may submit a claim for rebate to the District, on forms prescribed and provided by the District. All claims for rebate of the annual fees will be determined by the General Manager of the District, who may grant a partial or full rebate or adjustment of the charge based on receiving satisfactory proof that the services have been otherwise provided as required by District Ordinance (in order to prevent any nuisance or danger to public health and safety) and/or that there is an actual inequity between the amount of the charge and the services provided by the District. Such inequities may include, but are not limited to:

- 1. The parcel of property or unit of service is vacant land which does not utilize curbside solid waste collection;
- 2. The use of the parcel is different from the use indicated by the charge;
- The principal use of the land is agricultural or does not generate waste, and/or all solid waste disposal is self-haul in accordance and compliance with District ordinances and regulations;
- 4. Nuisance conditions do not exist and have not existed on the property, which would be otherwise abated by the provision of services by the District;
- A billing or clerical error has occurred.
- C. Claims for rebates and refunds shall be deemed to be governed by the provisions of California Revenue & Taxation Code Sections 5096, 5097, 5141 and 5142 allowing for refunds for a period of four (4) years from the date of payment of the second installment of the bill claimed to be either inequitable or incorrect, subject to the filing of a claim therefor.
- D. At the time of filing the application for rebate or refund, the property owner shall pay District an administrative fee for the processing of such application. The amount of the fee shall be equal to the total of all fees and charges imposed on the District by any other public entity, such as the Orange County Tax Collector, the Orange County Auditor, or the Orange County Recorder, in connection with the rebate or refund.
- E. In the event the District determines that, due to a billing or payment error, or to inequity in the amount billed, a property owner has underpaid annual solid waste fees payable to the District, the District may, within four (4) years after the date of mailing of the tax bill:
  - (1) Collect the amount of any deficiency directly on the County Tax Roll;
  - (2) Off-set the amount of any deficiency against any amounts that the District determines is owing, by the District, to the property owner, as a rebate or refund under this or subsequent ordinance; or
  - (3) Submit, directly to the property owner, a bill for the amount of any deficiency, which shall be due and payable within thirty (30) days of the invoice date and which, if not paid, shall become a lien on said property.

<u>SECTION 5.</u> EFFECT ON PRIOR ORDINANCES. Provisions of other ordinances inconsistent with this ordinance are hereby repealed.

<u>SECTION 6.</u> SAVINGS CLAUSE. If any provision of this ordinance or the application to any person or circumstance is held invalid by order of any court, the remainder of the ordinance or the application of such provision to other persons or other circumstances shall not be affected.

<u>SECTION 7</u>. EFFECTIVE DATE. These regulations shall take effect immediately upon their adoption and after a summary shall have been published in a newspaper of general circulation as provided by law.

ADOPTED, SIGNED AND APPROVED this 21st day of June, 2022.

Sergio Contreras, Secretary

## **CERTIFICATION**

I, Sergio Contreras, Secretary of the Midway City Sanitary District of Orange County, California, do hereby certify that the foregoing Ordinance No. 73 was duly adopted at a regular meeting of the Board of Directors of said District, held on the 21<sup>st</sup> day of June, 2022, by the following vote of the members of the Board:

AYES:

A. Nguyen, M. Nguyen, T. Diep, S. Contreras

NOES:

C. Nguyen

ABSENT:

and I further certify that Andrew Nguyen, as President and Sergio Contreras, as Secretary, signed and approved said Ordinance on the 21st day of June, 2022.

Sergio Contreras, Secretary

(District Seal)

STATE OF CALIFORNIA ) \$\)

**COUNTY OF ORANGE** 

I, Sergio Contreras, Secretary of Midway City Sanitary District of Orange County, California, do hereby certify that the foregoing is a full, true and correct copy of Ordinance No. 73, passed and adopted by the Board of Directors of said District at a regular meeting thereof held on the 21<sup>st</sup> day of June, 2022.

IN WITNESS WHEREOF, I have hereunto set my hand and affixed my official Seal of said District this 21st day of June, 2022.

Sergio Contreras, Secretary

(District Seal)